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NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 5

U. S. ESPIONAGE AND COUNTER-INTELLIGENCE ACTIVITIES ABROAD

Pursuant to the provisions of Section 102(d) of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that:

1. For the purpose of this directive:

a. Espionage is defined as those clandestine activities which are directed toward the acquisition of information through intelligence operations against a foreign power.

b. Counterintelligence is defined as that intelligence activity, with its resultant product, which is devoted to destroying the effectiveness of inimical foreign intelligence activities and which is undertaken to protect the security of the nation, and its personnel, information and installations abroad, against espionage, sabotage, and subversion. Counterintelligence includes the process of procuring, developing, recording, and disseminating information concerning hostile clandestine activity and of penetrating, manipulating, or repressing individuals, groups, or organizations conducting or capable of conducting such activity.

2. To ensure centralized direction through prior, comprehensive and continuing coordination of all clandestine activities authorized herein, the Director of Central Intelligence shall:

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a. Establish, in consultation with the Intelligence Advisory Committee, the procedures necessary to achieve such direction and coordination;

b. Coordinate all clandestine activities authorized herein and conducted outside the U. S. and its possessions, including liaison which concerns clandestine activities or which involves foreign clandestine services, except when the provisions of paragraph 8 apply; also coordinate clandestine activities with overt collection abroad;

c. Invite Departments and Agencies not permanent members of the Intelligence Advisory Committee which have clandestine counterintelligence responsibilities abroad to participate in the Intelligence Advisory Committee deliberations when clandestine counterintelligence matters affecting such responsibilities are under consideration;

d. Make mutually agreeable arrangements with Departments and Agencies for such cover support as may be needed by the Central Intelligence Agency, and coordinate arrangements for such cover support as may be required by other Departments and Agencies to carry out the clandestine activities authorized in paragraph 4 below. Arrangements for cover involving the military services or any component of the Department of Defense

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will be made in accordance with the procedures established by the Secretary of Defense.

3. The Central Intelligence Agency is the national clandestine service of the United States and has primary responsibility, subject to the provisions of paragraph 8, for the following services of common concern:

- a. The conduct of espionage outside the United States and its possessions in order to meet the intelligence needs of all Departments and Agencies concerned, in connection with the national security;
- b. The conduct of clandestine counterintelligence outside the United States and its possessions;
- c. The conduct of liaison with foreign clandestine services or concerning the above clandestine activities with foreign intelligence or security services.
- d. The maintenance for the benefit of the intelligence community of central indexes and records of foreign counterintelligence information to which all Departments and Agencies shall contribute on a continuing basis all pertinent material collected by them.

4. Subject to the provisions of paragraph 2 above, other Departments and Agencies with commands or installations located outside the U. S. and its possessions may:

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- a. Conduct additional espionage in order to satisfy departmental intelligence needs;
- b. Conduct clandestine counterintelligence activities necessary for the security of their personnel, commands, activities and installations;
- c. Conduct liaison with foreign clandestine services or concerning the above clandestine activities with foreign intelligence or security services.

5. Departments and Agencies shall assist the Central Intelligence Agency in its conduct of espionage by providing guidance in the form of continuous, timely and specific collection requirements and, as required, assessments of the information collected. They shall provide similar support to each other as required.

6. In a foreign area, except where paragraph 8 applies, the Director of Central Intelligence shall, after consultation with the Secretary of State, insure that the senior U. S. representative, or his designated representative, is appropriately advised of U. S. espionage and clandestine counterintelligence activities conducted in or from the area.

7. In foreign areas where major U. S. military commands are stationed, the designated representatives of the Director of Central Intelligence shall keep the senior U. S. military commanders, or

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their designated representatives, appropriately informed of the espionage and clandestine counterintelligence operations, conducted by the Central Intelligence Agency in or from such areas, which significantly affect the missions of such commanders.

8. In active theaters of war where U. S. forces are engaged, or when the President so directs:

*a. The entire Central Intelligence Agency organization assigned by the Director of Central Intelligence to a commander of a command established by the Joint Chiefs of Staff shall be established as a CIA Force and, through the CIA Commander thereof, shall provide espionage and counterintelligence support to military operations.

b. Espionage and counterintelligence operations which, because of some exceptional political, diplomatic or other implication, are conducted independently by the Central Intelligence Agency, shall be coordinated by the Director of Central Intelligence with the Joint Chiefs of Staff and, as appropriate, with the Secretary of State.

*Detailed arrangements concerning the command relationships between the CIA organization and the Armed Forces in active theaters of war where American forces are engaged are established by agreement between the Director of Central Intelligence and the Joint Chiefs of Staff.

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c. The Director of Central Intelligence and the Joint Chiefs of Staff shall establish procedures for the coordination of liaison on clandestine activities between U. S. military commanders and foreign services that engage in such activities.

9. In addition to the above, the Director of Central Intelligence, in consultation with the Intelligence Advisory Committee and other interested Departments and Agencies as provided in paragraph 2c above shall:

a. Provide for coordination of all U. S. counterintelligence activities abroad and for the coordination of such activities with the Departments and Agencies responsible for domestic counterintelligence, to the extent necessary to ensure conformity with policies enunciated by the National Security Council;

b. Take such other action as may be deemed necessary to promote the overall effectiveness of the U. S. counterintelligence effort abroad.

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